By: Representative Bowles

To: Local and Private Legislation

## HOUSE BILL NO. 1694 (As Passed the House)

- AN ACT TO AUTHORIZE THE CHICKASAW COUNTY BOARD OF SUPERVISORS
- 2 TO CONTRACT WITH A PRIVATE ENTITY FOR THE CONSTRUCTION, LEASE,
- 3 ACQUISITION, IMPROVEMENT, OPERATION AND MANAGEMENT OF A PRIVATE
- 4 COUNTY JAIL; AND FOR RELATED PURPOSES.
- 5 BE IT ENACTED BY THE LEGISLATURE OF THE STATE OF MISSISSIPPI:
- 6 SECTION 1. The Chickasaw County Board of Supervisors, in
- 7 their discretion, may contract with a private entity for the
- 8 construction, lease, acquisition, improvement, operation and
- 9 management of a private county jail.
- 10 SECTION 2. (1) A contract for the private operation of a
- 11 county jail shall not be entered into unless the contractor has
- 12 demonstrated that it has:
- 13 (a) The qualifications, experience and management
- 14 personnel necessary to carry out the terms of the contract.
- 15 (b) The ability to expedite the siting, design and
- 16 construction of a private county jail.
- 17 (c) The ability to comply with applicable federal and
- 18 state laws, court orders and national correctional standards.
- 19 (d) A history of successful operation and management of
- 20 other private county jails.
- 21 (2) A jail shall at all times comply with all federal and
- 22 state laws, and all applicable court orders.
- 23 (3) (a) A contract for private incarceration shall not be
- 24 entered into unless the cost of the private operation, including
- 25 the county's cost for monitoring the private operation, offers a
- 26 cost savings of at least ten percent (10%) to the board of
- 27 supervisors for at least the same level and quality of service

- 28 offered by the sheriff.
- 29 (b) The board of supervisors shall contract annually
- 30 with a certified public accounting firm to establish a county
- 31 offender cost per day for a comparable county jail. The county
- 32 offender cost per day shall be certified annually. The certified
- 33 cost shall be used as the basis for measuring the validity of the
- 34 ten percent (10%) savings of the contractor costs.
- 35 (4) The rates and benefits for correctional services shall
- 36 be negotiated based upon American Correction Association
- 37 Standards, state law and court orders.
- 38 SECTION 3. The initial contract for the operation of a jail
- 39 or for incarceration of offenders therein shall be for a period of
- 40 not more than five (5) years with an option to renew for an
- 41 additional period of two (2) years. Contracts for construction,
- 42 purchase, or lease of a jail shall not exceed a term of twenty
- 43 (20) years. The contracts shall provide that the contractor shall
- 44 convey the jail to the county, at the option of the county, for a
- 45 total consideration of One Dollar (\$1.00). Any contract for
- 46 housing shall be subject to annual appropriation by the board of
- 47 supervisors.
- 48 SECTION 4. (1) A contractor's employees serving as
- 49 "jailers" shall be allowed to use force only while on the grounds
- 50 of a jail, while transporting offenders, and while pursuing
- 51 escapees from a jail.
- 52 (2) Private jailers may use only such nondeadly force as the
- 53 circumstances require in the following situations: to prevent the
- 54 commission of a felony or misdemeanor, including escape; to defend
- oneself or others against physical assault; to prevent serious
- 56 damage to property; to enforce institutional regulations and
- 57 orders; and to prevent or quell a riot.
- 58 (3) Private jailers, who have been appropriately certified
- 59 as determined by the contracting agency and trained pursuant to
- 60 the provisions of subsection (4), shall have the right to carry
- 61 and use firearms and shall exercise such authority and may use
- 62 deadly force to prevent an act that could result in death or
- 63 serious bodily injury to oneself or to another person.
- (4) Private jailers shall be trained in the use of force and

- 65 the use of firearms, in accordance with American Correction
- 66 Association Standards and shall be trained, at the private
- 67 contractor's expense, for at least the minimum number of hours
- 68 that public personnel are currently trained.
- 69 SECTION 5. All employees of a jail operated pursuant to this
- 70 act must receive, at a minimum, the same quality and quantity of
- 71 training as that required by the state, for sheriffs and deputy
- 72 sheriffs. All training expenses shall be the responsibility of
- 73 the contractor.
- 74 SECTION 6. A contract for jail services shall not be entered
- 75 into unless the following requirements are met:
- 76 (a) In addition to fire and casualty insurance, the
- 77 contractor shall provide at least Five Million Dollars
- 78 (\$5,000,000.00) of liability insurance, specifically including
- 79 insurance for civil rights claims. The liability insurance shall
- 80 be issued by an insurance company with a rating of at least an A-
- 81 according to A.M. Best Standards. In determining the adequacy of
- 82 such insurance, the board of supervisors shall determine whether:
- (i) The insurance is adequate to protect the
- 84 county from any and all actions by a third party against the
- 85 contractor or the county as a result of the contract;
- 86 (ii) The insurance is adequate to protect the
- 87 county against any and all claims arising as a result of any
- 88 occurrence during the term of the contract;
- 89 (iii) The insurance is adequate to assure the
- 90 contractor's ability to fulfill its contract with the county in
- 91 all respects, and to assure that the contractor is not limited in
- 92 this ability because of financial liability which results from
- 93 judgments; and
- 94 (iv) The insurance is adequate to satisfy such
- 95 other requirements specified by an independent risk
- 96 management/actuarial firm.
- 97 (b) The sovereign immunity of the state or the county

- 98 shall not apply to the contractor. Neither the contractor nor the
- 99 insurer of the contractor may plead the defense of sovereign
- 100 immunity in any action arising out of the performance of the
- 101 contract.
- 102 (c) The contractor shall post a performance bond to
- 103 assure the contractor's faithful performance of the specifications
- 104 and conditions of the contract. The bond is required throughout
- 105 the term of the contract. The terms and conditions must be
- 106 approved by the board of supervisors and the approval is a
- 107 condition precedent to the contract taking effect.
- 108 (d) The contractor shall defend any suit or claim
- 109 brought against Chickasaw County arising out of any act or
- 110 omission in the operation of a private jail and shall hold the
- 111 county harmless from the claim or suit. The contractor shall be
- 112 solely responsible for the payment of any legal or other costs
- 113 relative to any such claim or suit. The contractor shall
- 114 reimburse the county for any costs that it may incur as a result
- of the claim or suit immediately upon being submitted a statement
- 116 therefor by the board of supervisors.
- 117 The duties and obligations of the contractor pursuant to this
- 118 subsection shall include, but not be limited to, any claim or suit
- 119 brought under any federal or state civil rights or offenders'
- 120 rights statutes or pursuant to any rights recognized by common law
- 121 or case law, or federal or state constitutions.
- 122 Any suit brought or claim made arising out of any act or
- 123 omission in the operation of a private jail shall be made or
- 124 brought against the contractor and not the board of supervisors.
- 125 SECTION 7. A plan shall be developed and certified by the
- 126 commissioner which demonstrates the method by which the county
- 127 would resume control of the jail upon contract termination.
- 128 SECTION 8. (1) A public official or an employee of the
- 129 county, who has duties or responsibilities related to the
- 130 contracting, constructing, leasing, acquiring or operating a

- 131 private jail, may not become an employee, consultant or contract
- 132 vendor to a private entity, which provides the jail or services to
- 133 the county within one (1) year after the termination of his
- 134 service or employment.
- 135 (2) Any person violating this section shall be guilty of a
- 136 misdemeanor and punished by a fine of not less than Five Hundred
- 137 Dollars (\$500.00) but not more than One Thousand Dollars
- 138 (\$1,000.00).
- 139 SECTION 9. This act shall take effect and be in force from
- 140 and after its passage.